# City of Phoenix Employees' Retirement System (COPERS)



Popular Annual Financial Report For Fiscal Year Ended June 30, 2015

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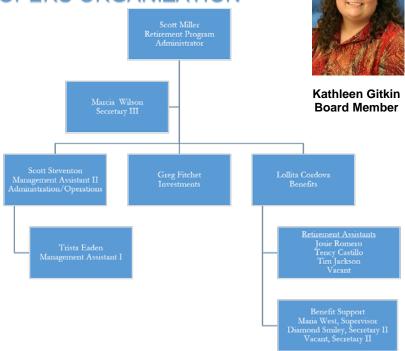




**Toni Maccarone Board Member** 



**Denise Olson Board Member** 



#### Message from the Administrator

#### Dear Reader:

I am pleased to present the 2015 Popular Annual Financial Report (PAFR) for the City of Phoenix Employees' Retirement System (COPERS) for the fiscal year ended June 30, 2015. The information presented here is a summary of the more detailed 2015 COPERS' Comprehensive Annual Financial Report (CAFR) which is prepared and presented in conformity with Generally Accepted Accounting Principles (GAAP). The PAFR is not intended to replace the CAFR but to summarize the financial health and the investment performance of COPERS throughout the fiscal year. I encourage you to review the CAFR in its entirety online at phoenix.gov/copers.

The COPERS Plan is governed by the City of Phoenix Employees' Retirement Law of 1953 (Chapter XXIV of the City of Phoenix Charter). This law has been revised over the years, with the latest amendment approved by the City voters on August 25, 2015. COPERS was created to provide retirement, survivor and disability benefits to the City of Phoenix general employees. COPERS is a qualified retirement plan under the Internal Revenue Code. The City of Phoenix Employees' Retirement Board (the Board) is the trustee of the Plan.

The net asset value of COPERS as of June 30, 2015 was \$2.2 billion. The fiscal year return for the Plan was 2.6%, which was 4.9% below the assumed rate of return of 7.50%. The five year annualized return was 9.9%.

During its September and October 2015 meetings, the Board considered and approved a number of actuarial assumption changes as a result of a scheduled actuarial experience study conducted in 2015. The assumption changes were all demographic in nature; no economic assumptions were changed. The Board's adoption of a new mortality table was the most significant of those changes from a liability perspective. Cheiron, the Board's actuarial consultant, performed the experience study and used the new assumptions in the June 30, 2015 valuation.

Over the course of the Fiscal Year COPERS went through a Request for Proposals process for a new investment consultant. The COPERS Board chose Meketa Investment Group as the new general investment consultant, and retained RVK as its real estate investment consultant. Both contracts became effective July 1, 2015.

On August 25, 2015, the Phoenix voters approved several changes to the Plan. One of those changes set an 11% cap on the employee contributions for Tier 2 members effective January 2016. Once effective, that cap will reduce Tier 2 member contributions by 4.51%. The second major change was to create a new Tier 3 retirement plan for all employees who begin service with the City on or after January 1, 2016. Tier 3 has lower benefit ratios and only applies to the first \$125,000 of a member's salary (which amount is indexed for inflation); any amounts earned over that limit are subject to a defined contribution plan administered by the City's Human Resources Department. Tier 3 members also have a variable employee contribution rate with an 11% cap, similar to the new Tier 2 contribution structure.

I would like to acknowledge the guidance provided by the Retirement Board. I would also like to acknowledge the hard work of the COPERS staff and the Finance Department for their collaboration for the information provided in the COPERS CAFR and PAFR. This report is intended to provide important information crucial to the understanding of the pension plan.

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Scott A. Miller

Retirement Program Administrator

#### **Description of Plan**

COPERS is a single-employer, defined benefit pension plan established by the City Charter (Chapter XXIV). Its purpose is to provide retirement, disability retirement, and survivor benefits for its members. Members are full-time employees on a work schedule which consists of the number of full-time hours per week designated for the class of employment for the employee's classification and which work schedule is intended to be continuous over a period of twelve months. All full-time classified civil service employees and full-time appointive officials of the City with the exception of sworn police and fire fighters are required, as a condition of employment, to contribute to COPERS.

#### **Membership Data**

	Jur	ne 30
	2015	2014
Current retirees, beneficiaries and survivors	6,541 147	6,155 135
Alternate payees Terminated vested members	901	816
Active members: Tier 1	6,741	7,421
Tier 2	722	310
Total Members	15,052	14,837

#### **Pension Benefits**

Benefits are calculated on the basis of a given rate, final average salary and service credit. Members are eligible for retirement benefits at age 60 plus ten or more years of service credit; age 62 with five or more years of service credit; or where age and service credits equal 80 for Tier 1 employees and 87 for Tier 2 employees. The benefit for Tier 1 employees is based on 2% of final average compensation multiplied by the first 32.5 years of service credit, 1% in excess of 32.5 years to 35.5 years, and 0.5% thereafter. The benefit for Tier 2 employees is based on 2.1% of final average compensation multiplied by years of service credit for those with less than 20 years, 2.15% for 20-24.9 years, 2.2% for 25-29.9 years and 2.3% thereafter. A deferred pension is available at age 62 for members who have five or more years of service credit at time of separation and leave their accumulated contributions in COPERS.

A supplemental post-retirement payment and a permanent benefit increase (under the Pension Equalization Program) may be provided to retirees if sufficient reserves are available at the end of the fiscal year. The reserve is funded if the five-year average investment return exceeds 8%.

#### **Actuarial Methods and Assumption Changes**

The entry age (EA) actuarial cost method was used for active employees, whereby the normal cost is computed as the level annual percentage of pay required to fund the retirement benefits between each member's date of entry and assumed retirement. The actuarial liability is the difference between the present value of future benefits and the present value of future normal cost. Or, equivalently, it is the accumulation of normal costs for all periods prior to the valuation date. The normal cost and actuarial liability are calculated on an individual basis. The sum of the individual amounts is the normal cost and actuarial liability for the System.

The unfunded actuarial liability (UAL) is the difference between the actuarial liability and the actuarial value of assets. The UAL is amortized over periods in accordance with the following amortization methods.

The UAL as of June 30, 2013, developed prior to implementing the September 2013 assumption changes, is amortized over a closed 25-year period as a level percentage of payroll.

#### **Actuarial Methods and Assumption Changes (continued)**

The impact of the September 2013 assumption changes on the UAL is amortized over a closed 25-year period as a level percentage of payroll with a four-year phase-in to the full amortization rate. The phase-in is calculated by multiplying the first year amortization payment by 25 percent. For the second year, the amortization schedule is recalculated reflecting the 25 percent payment in the first year and the remaining 24-year period and the calculated amortization payment is then multiplied by 50 percent. The process is repeated until the full amortization payment is made beginning in the fourth year of the 25-year period.

The impact of the August 2015 assumption changes on the UAL is amortized over a closed 20-year period as a level percentage of payroll with a four-year phase-in to the full amortization rate. The phase-in is calculated by multiplying the first year amortization payment by 25 percent. For the second year, the amortization schedule is recalculated reflecting the 25 percent payment in the first year and the remaining 24-year period and the calculated amortization payment is then multiplied by 50 percent. The process is repeated until the full amortization payment is made beginning in the fourth year of the 25-year period.

Future gains and losses are amortized over closed 20-year periods as a level percentage of payroll from the valuation date in which they are first recognized. However, gains will not be amortized over a shorter period than the remaining period on the amortization of the 2013 UAL.

The total contribution rate is the sum of the normal cost rate (including assumed administrative expenses) and the UAL rate. The normal cost rate is determined by dividing the total normal cost determined under the actuarial cost method by the payroll expected for members active on the valuation date. The UAL rate is determined by dividing the UAL payments determined under the amortization method described above by the total expected payroll for the year (including members active on the valuation date and new entrants expected to replace active members who are expected to leave employment). These rates are determined for the fiscal year immediately following the valuation date, but are applied one year later without adjustment.

For Tier 1, members contribute 5 percent of pay and the City contributes the remainder of the total contribution rate. For Tier 2, the members and the City each pay half of the total contribution rate until January 1, 2016. Thereafter, Tier 2 and Tier 3 members contribute half the total contribution rate, not to exceed 11 percent of pay, and the City contributes the remainder of the total contribution rate.

The actuarial assumptions employed as of June 30, 2015 includes the following:

- 1) Salary Scale Projected salary increases of 3.0% per year compounded annually attributable to inflation, with another 0.5% to competition and productivity. Additional projected salary increases ranging from 0.0% to 6.6% per year, depending on age, attributable to merit and longevity.
- 2) Multiple Decrement Tables:
  - Death For determination of member, retiree and beneficiary mortality, the MP-2015 Mortality Improvement Scale.
  - Disability Based upon 0.960 times the CalPERS Public Agency: Miscellaneous Ordinary Disability Incidence table for males.
  - Withdrawal Based upon COPERS' experience, measures the probability of members terminating employment for reasons other than retirement, death or disability.
- 3) Smoothed Funding A smoothed market value of assets was used for the June 30, 2015 valuation. This method, which is unchanged from last year, spreads the difference between the actual and expected investment return over four years.

The actuarial assumptions employed as of June 30, 2014 and June 30, 2013 includes the following:

- 1) Salary Scale Projected salary increases of 3.0% per year compounded annually attributable to inflation, with another 0.5% to competition and productivity. Additional projected salary increases ranging from 0.0% to 3.8% per year, depending on age, attributable to merit and longevity.
- 2) Multiple Decrement Tables:
  - Death For determination of member, retiree and beneficiary mortality, the RP 2000 Healthy Annuitants Mortality Table
  - Disability Based upon COPERS' experience.
  - Withdrawal Based upon COPERS' experience, measures the probability of members terminating employment for reasons other than retirement, death or disability.
- 3) Smoothed Funding A smoothed market value of assets was used for the June 30, 2014 valuation. This method, which is unchanged from last year, spreads the difference between the actual and expected investment return over four years.

The foregoing actuarial assumptions are based on the presumption that COPERS will continue as presently chartered. If COPERS is amended, different actuarial assumptions and other factors might be applicable in determining actuarial present values.

#### Funded Status and Funding Progress (as of most recent valuation)

Unfunded actuarial liabilities are determined annually by the consulting actuary and reported to the COPERS' Board.

Unfunded Actuarial Liability as of June 30, 2015 and June (in thousands)	30,	2014		
		2015		2014
Actuarial Value of Assets	\$	2,202,923	\$	2,120,700
Actuarial Liability				
Active Members		1,442,839		1,459,048
Retirees and Beneficiaries Currently Receiving Benefits		2,465,862		2,099,274
Terminated Members Not Yet Receiving Benefits	-	67,206		56,461
Total Actuarial Liability	_	3,975,908	· -	3.614,784
Unfunded Actuarial Liability	\$	(1,772,985)	\$	(1,494,084)
Funded Ratio (actuarial value of assets to unfunded actuarial liability)		55.4	%	58.7%
Covered Payroll	\$	484,853	\$	509,267
UAL (as a percentage of covered payroll)		365.7	%	293.4 %

#### **Statements of Fiduciary Net Position**

These statements identify the receivables, investments, and liabilities of the Plan to arrive at the Net Position Held in Trust for Pension Benefits payable to retirees and survivors. The current year information is provided in comparison to the previous year to assist the reader in evaluating the progress of the Plan. A summary of COPERS' net position held for benefits is shown below:

Table 1: COPERS' Fiduciary Net Position for Benefits for June 30, 2014 and 2013 (in thousands)

	 2015	2014	Change	% Change
Cash & Cash Equivalents	\$ 50,557 \$	27,036 \$	23,521	87.0 %
Total Receivables	190,532	117,296	73,237	62.4
Total Investments	 2,299,851	2,246,679	53,172	2.4
Total Assets	2,540,940	2,391,011	149,930	6.3
Total Liabilities	 331,414	168,769	162,646	96.4
COPERS' Net Position	\$ 2,209,526 \$	2,222,242 \$	(12,716)	(0.6) %



#### **Statements of Changes in Fiduciary Net Position:**

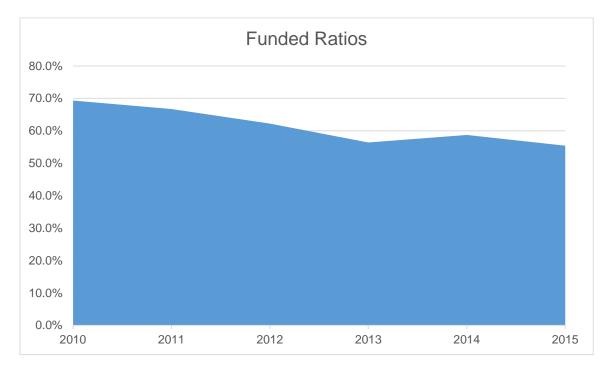
The Statements of Changes in Fiduciary Net Position differ from the Statements of Fiduciary Net Position by providing the reader with the Plan's additions and deductions for the current year and the previous year. The statements provide the net increases or decreases realized during the years. COPERS' is funded through a combination of employer contributions, member contributions, inter-system transfers and investment earnings.

## Additions and Deductions to/from Fiduciary Net Position for the fiscal years ended June 30, 2015 and June 30, 2014 (in thousands)

	_	2015	2014		Change	% Change
Additions	_					
Employer Contributions Members' Contributions Inter-System Transfers Investment Income Net Securities Lending Income	\$	117,092 27,861 199 46,978 171	\$ 115,244 28,815 160 298,121 455	\$ (	1,848 (954) 39 251,143) (284)	1.6% (3.3) 24.4 (84.2) (62.4)
Total	-	192,301	442,795	_(	250,494)	(56.6)
Deductions						
Benefit Payments Refunds Inter-System Transfers Administrative Expense	\$	201,178 3,003 421 414	\$ 177,447 2,192 238 628	\$	23,731 811 182 (214)	13.4 37.0 76.2 (34.1)
Total	_	205,016	180,505	_	24,510	13.6
Change in Net Position Restricted for Pensions	-	(12,715)	262,290	_(	275,004)	(104.8)
Ending Net Position Restricted for Pensions	\$_	2,209,526	\$ 2,222,242	\$_	(12,716)	(0.6)%

#### **Assets and Accrued Liabilities**

The funded ratio is an actuarial estimate which measures the ratio of assets to liabilities. An accrued liability is an expense incurred but not yet paid. For the June 30, 2015 valuation, the actuary determined COPERS' funded ratio was 55.4%.



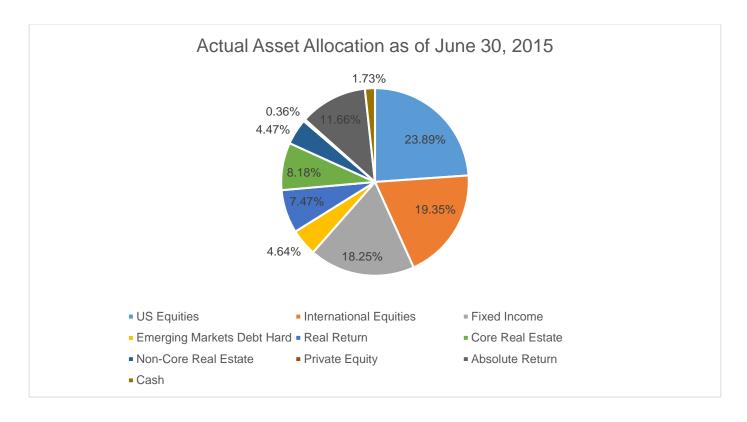


#### **Investments Summary**

For the fiscal year ended June 30, 2015, the Plan's investment portfolio produced a return of 2.19%. The chart below summarizes investment performance.

Schedule of Investment Results For the Fiscal Year Ended June 30, 2015

			Annualized		
	_	1-Year	3-Years	5-Years	
TOTAL PORTFOLIO:					
	COPERS	2.19%	9.37%	9.48%	
	Target Benchmark	3.93	9.87	10.19	





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City of Phoenix
Employees' Retirement System
Arizona

For its Annual
Financial Report
for the Fiscal Year Ended

June 30, 2014

Juffry R. Engr Executive Director/CEO

### Visit COPERS at: www.phoenix.gov/copers

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Email: copers@phoenix.gov

Data presented in this report was derived from our June 30, 2015 Comprehensive Annual Financial Report (CAFR). The Popular Annual Financial Report (PAFR) and CAFR were prepared in accordance with Generally Accepted Accounting Principles (GAAP). The CAFR provides in-depth information about the financial, investments, actuarial and statistical aspects of the pension plan. This PAFR and the CAFR are available at www.phoenix.gov/copers, by phone at (602)534-4400 or by email at copers@phoenix.gov.